PROVINCIALGOVERNMENT WESTERNCAPE



DEPARTMENTOFHOUSING

STRATEGICPLAN

2003/04to2005/06

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PARTA:STRATEGICOVERVIEW

A1StatementofpolicyandcommitmentbyMEC

The Constitution of our country recognises that every person has inherent dignity and the righttohavethat dignity respected and protected.

ItismymissionastheMinisterofHousin gintheWesternCapetorestorethedignityofthe thousands of people who have been forced to live in undignified conditions for so many years, byproviding quality living environs in the shortest possible time with the resources at mydisposal.

Icommi tmyselftothedevelopmentandempowermentofthepeopleoftheProvincethrough theconceptofiKapaElihlumayoandtothedeliveryofservicestoespeciallythepoor.

Communities can only be sustainable if their environments meet their physical needs. It is therefore of critical importance to me that integration of the planning and development of human settlements takes place. Housing cannot be provided in isolation anylonger.

To give substance to this, the Department's strategic objectives include the promotion of integrated development in conjunction with sister departments and municipalities. I call on mycolleaguesatthese organs of state to make every effort to make this area lity.

Development of our people can only be successful if they are eempowered to make informed decisions about the betterment of their lives. To bring the empower ment of our communities to fruition, capacity building of beneficiaries will take place through a communication campaignat grassroots level.

Empowerment of provincial and municipal officials will focus on their real needs and skills development to expedite the delivery of quality housing products within the constraints of the various subsidyamounts.

It is a well known fact that the success of housing delive ry is measured by the number of housing units provided to families in need. I am committed to maximise the number of housing opportunities in each municipality on an equitable basis and especially to give further impetus to the People's Housing Process, which inturn further empowers the people.

Furthermore, concerted efforts, in conjunction with municipalities, will be made to upgrade identified informal settlements in order to restore the inhabitants' dignity and reduce their waiting time to reside in a fe, quality environs.

I am confident that this strategic plan contributes to the attainment of the Western Cape Cabinet's tenstrategic goals and to the "Growing Cape".

Igive my whole hearted support to this strategic plan.

MS.NHANGANA MINISTEROF HOUSING DATE:

A2OverviewbyAccountingOfficer

This strategic plan is the result of a continuous, interactive process within the Department since January 2002, wherein the minister and staffment bersparticipated.

The strategic plan sets out to addre so the internal and external environments within which the Department functions.

The Department has, in recent years, suffered from a lack of capacity in terms of staff numbers, which resulted in a number of shortcomings in its monitoring and control syst ems as identified in recent Auditor -General's reports.

Recent changes to policy directives, notably the financial contribution to be made by beneficiaries to qualify for a subsidy, the application of the Housing Consumer Protection Measures Act to subsidy housing, the procurement policy and impetus gained by the People's Housing Process, have highlighted the inappropriate organisational structure of the Department, to meet the senewresponsibilities effectively.

Seen in the international context, as emana ted from the World Summit on Sustainable Development, the focus is moving away from providing merely houses, to creating sustainable human settlements. This change needs to be reflected in the organisational structuretomakethisvisionareality.

A very important and troubling matter is the prevalence of allegations of corruption in the housing environment.

The strategic plan sets out as a strategic goal the review and restructuring of the organisational establishment to effectively deal with the rece nt and possible future policy changes and the evilof corruption.

Sustainable communities require that housing provision should be integrated with the provision of other community facilities. To achieve integrated development, budgets of various funding sources have to be aligned. The Department sets for itself the strategic objective of promoting the alignment of different departmental budgets to achieve some measureofintegration.

AmatterofcontinuousconcerntotheDepartmentisthefactthatma nyrecipientsofsubsidy houses, sell their houses for a pittance or lose them due to debt. This mindset should be changed. To counter this phenomenon as well as a number of other capacity building issues relating to housing, a communication campaign w ill be run to empower people to make informed decisions.

Coupled to this communication campaign will be the phenomenon of rental arrears in provincialhousingstock.

Itiscommoncausethatinsufficientfundingisavailableonanannualbasistoeradicat ethe housingbacklogintheforeseeablefuture. Forthisreason, itisimperativethatalloptionsto maximisetheprovisionofsafe, qualityhousingopportunitiesbeconsidered. Itisourgoalto i) maximisethenumberofhousingopportunitieswithi ntheconstraintsofthehousingbudget and policy directives, ii) improve the living conditions of the people in informal settlements with the aidofthe Handbookforthe Upgrading of Informal Settlements, iii) give better effect to the People's Housing Process which has already gained un precedented momentum.

The achieving of the objectives and outputs reflected in this strategic plan will support the strategic goals of the Western Cape Government and contribute to iKapa Elihlumayo.

JOHNWILLIAMAF RICA,Pr.Eng. HEADOFDEPARTMENTANDACCOUNTINGOFFICER DATE:

A3Vision

Stablecommunitiesinwell -developedresidentialenvironments.

A4Missionandstrategicgoals

ThemissionoftheDepartmentistopromoteandfacilitatetheprovisionofadequat developmentandsoundadministration.

ehousing

Thefollowingstrategicgoalsandobjectivesshouldcontributetothismission:

- Revieworganisationalstructureinlinewiththechangingenvironment;
- Establishmentofawelltrainedanddevelopedpersonnel corps;
- Ensuresoundmanagementandgoodgovernance;
- Facilitatethedeliveryofthemaximumhousingopportunities;
- Providearangeofsubsidyandtenureoptionstobeneficiaries;
- Developandcommunicatepolicy,legislationandguidelines.
- Promoteandfacili tatecapacitybuildingofmunicipalofficialsandcommunities;
- Facilitateandpromotetheupgradingofinformalsettlements;
- Co-ordinate planning and development between the Department, sister departments and municipalities;
- Ensuresoundmanagementofhou singassets;
- Promoteanorderlyrentalhousingmarket;

A5Values

The supporting philosophy in the pursuance of our mission is vested in the following values:

- Honestyandintegrity
- Fairness
- Diligenceanddedication
- Discipline
- Efficiencyandeffectiveness
- Co-operation
- Transparency
- Servicedelivery(BathoPele)
- Accountability
- Responsibility
- Professionalism

A6Legislativeandothermandate

ADMINISTRATION, TRANSVERSAL

- ConstitutionoftheRepublicofSouthAfrica,1996(Act108of1996)
- Constitutionofthe WesternCape,1998(Act1of1998)
 - □ Thefair, equitable and transparent service delivery
- Public Finance Management Act, 1999 (Act 1 of 1999) (as amended by Act 29 of 1999) and the National Treasury Regulations
- DivisionofRevenueAct(Annual)
 - □ Goodgovernan ceandsoundfinancialmanagement

- PublicServiceAct,1994(Act103of1994)andPublicServiceRegulationsof2000
 - Organisationalstructuring, personnelmanagementandstrategic planning
- SkillsDevelopmentAct, 1998 (Act 97 of 1998)
- SkillsLevyAct,199 9(Act90of1999)
 - □ Traininganddevelopmentofpersonnel
- EmploymentEquityAct,1998(Act55of1998)
 - □ Equityintheworkplaceandaffirmativeaction
- LabourRelationsAct,1995(Act66of1995)
- BasicConditionsofEmploymentAct,1997(Act75of1997)
- OccupationalHealthandSafetyAct, 1993(Act85of1993)
 - Toregulaterelationshipbetweenemployerandemployee
- PromotionofAccesstoInformationAct,2000(Act2of2000)
 - Promotetransparancy

HOUSING

- ConstitutionoftheRepublicofSouthAfrica,1996 (Act108of1996)
- ConstitutionoftheWesternCape,1998(Act1of1998)
 - □ Righttoaccesstohousingonaprogressivebasis
- HousingAct,1997(Act107of1997)asamended
- WesternCapeHousingDevelopmentAct,1999(Act6of1999)
 - □ Promote,facilitateand financehousingfacilities
- RuralAreasAct,1987(Act9of1987)
- TransformationofCertainRuralAreasAct,1998(Act9of1998)
 - □ AdministrationoftwelveAct9/87ruralareas
- RentalHousingAct,1999(Act50of1999)andRegulations
 - Regulating relation ships between owners and tenants
- LessFormalTownshipEstablishmentAct,1991(Act113of1991)
 - □ Shortenedprocessoftownshipestablishment
- PreventionofIllegalEvictionandUnlawfulOccupationofLandAct, 1998, Act 19 of 1998.
 - Prescribedlegalremedy indealingwithlandinvasions
- RestitutionAct, 1994(Act22of1994)
- GrootboomConstitutionalCourtjudgment
 - Accesstoshelterwithinavailableresources
- NdlovuAppealCourtJudgment
 - Mandatoryapplicationsofjudgmentincaseoftenantsbeingincont

ractualdefault

A7Descriptionofstatusquo

A7.1 Summaryofservicedeliveryenvironmentandchallenges

Poorandunemployedclients
Lackofcapacityatmunicipalities
ImplicationoftheinterpretationsofSchedules4and5oftheConstitution
Increasingcostoflandandinfrastructure
Increasingdemandforhousing
SynchronisingprovincialhousingplanwithmunicipalIntegratedDevelopmentPlans(IDP's)
Changingpolicyandlegalframework

A7.2 Summaryoforganisationalenvironmentandchallenges

Inappropriateorganisationalstructure Insufficientfunding Inadequatemanagementsystems Problemswiththepracticalimplementationofpolicies

A8Descriptionofstrategicplanningprocess

Thestrategicplanningprocessstartedwithatwodayworksho pofseniormanagementand theexecutiveauthority,facilitatedbyaconsultant,from30January2002to1February2002 atLambertsbaai.

Thisworkshopwasprecededbyanumberofworkshopsrunbyeachoftheseniormanagers withothermiddlemanagementa ndstaffandwasinformedbyinformationgathered throughoutthepreviousyearfromvisitstomunicipalities.

Afurtherworkshopwasheldon25 thJuly2002atGanzekraalregardingtheorganisational structuretooptimisetheimplementationofthebudget programmestructureproposedby nationalTreasury.

This strategic plan was consulted with the trade unions within the Department as required by PSCBC resolution 7/2002.

PARTB:PROGRAMMEANDSUBPROGRAMMEPLANS

B1Strategicobjectives

Programme1: Administration

StrategicGoal1:Ensuresoundmanagementandgoodgovernance

STRATEGICOBJECTIVES

- 1. Toreviewandrestructureorganisationalestablishment.
- 2. Toestablishawelldevelopedandeffectivepersonnelcorps.

Programme2:PlanningandSubsidy Administration

StrategicGoal1:Thedeliveryofthemaximumnumberofhousingopportunities

STRATEGICOBJECTIVES

- 1. Toallocatefundsto30municipalitiesonanequitablebasis.
- 2. To promote housing policy, advise and assist the municipalities and developers in submitting applications.
- 3. Toevaluateandapprovethemaximumnumberofprojectsandconcludeagreements.

StrategicGoal2:Developandcommunicatepolicy,legislationandguidelines

STRATEGICOBJECTIVES

- 1. Toresearchanddeveloppolicyasandwhenrequi red.
- 2. Toconductcommunicationscampaignandinformationsessionregardingpolicy.

Strategic Goal 3: Promote and facilitate capacity building of municipal of ficial sand communities and the same of the same

STRATEGICOBJECTIVES

1. Toconductskillsauditsandgapanalysesofhousing functionariesatallmunicipalities.

Programme3:HousingSubsidyProgrammes

StrategicGoal1:Providehousingsubsidiestoqualifyingbeneficiaries

STRATEGICOBJECTIVES

- 1. Toprocessandapprove10000project -linkedsubsidies.
- 2. Toprocessandapprove 1500individualcredit -linkedsubsidies.
- 3. Toprocessandapprove2000People'sHousingProcesssubsidies.
- 4. Toprocessandapprove3000consolidationsubsidies.
- 5. Toprocessandapprove1000institutionalsubsidies.
- 6. Toprocessandapprovepayments inrespectof3hostels.
- 7. Toprocessandapprove400relocationsubsidies.
- 8. Toprocessandapprovepaymentsinrespectofemergencyassistance.
- 9. Toprocessandapprove100ruralsubsidies.
- 10. Toprocessandapprove1000savingslinkedsubsidies.

Programme4: Urban Renewal and Human Settlement Redevelopment

StrategicGoal1:Tocreateintegratedandfunctionalhumansettlements

STRATEGICOBJECTIVES

- 1. Tofacilitateandpromotetheupgradingofinformalsettlements.
- 2. Tosupportthemacro -planningo fidentifiedurbannodes.
- 3. Topromotealignmentofdifferentdepartmentalbudgets.

Programme5:OldBusiness(RentalHousing)

StrategicGoal1:Toensuresoundmanagementofrentalstock

STRATEGICOBJECTIVES

- 1. Tocompletethecompendiumofdebtmanagement policies.
- 2. Promoteanordelyrentalhousingmarket.
- 3. Effectiveadministrationofhousingassets.

Programme6:Restructuring

StrategicGoal1:Effectivelymanageexcessstaff

STRATEGICOBJECTIVES

- 1. Toredeployexcessstaff.
- 2. Tograntseverencepackages.

B2Measurableobjectives, strategies/activities, outputs, measures and monitoring mechanisms

Table1						
1	2	3	4	5	6	
Programmestructure	Output	PerformanceMeasures				
MeasurableObjectives		CostMeasure	Quantity	QualityMeasure	Timeliness	
			Measure		Measure	
1. Programme1 :	The overall management of the Depart	tment and to mainta	in an effective and	defficient transf	ormed	
Administration	administration					
1.1Subprogramme1.2	CorporateService					
A work -study investigation and implementation of recommen - dations	Restructuredestablishment	Cost of investiga - tiontobeborneby Vote 1 (Personnel Cost) and imple - mentation costs to be borne by programmes1 -5	A fully staffed restructured establishment	Effective service delivery	Approval of new establishment by 31July2003 Implementati on in accordance with budget provisions	
Develop and implement a skills developmentplan	A well developed and effective personnel corps	Costs to be borne by programmes 1 - 5 with a minimum of 2% of salary account	Personnel as identified	Improved work performance and service delivery	Development of plan by end of August2003 Roll out on a continuous basis	

Programme2:Planning andsubsidy administration	Tofacilitatehousingdelivery				
2.1Subprogramme:2.1	Planning				
Allocate funds to 30 munici - palities	Fair distribution of funding based on the provincialhousingplan Financially empowered municipalities able to planhousingprovisionappropriately Implementationofapprovedpr ojects	Personnel and administration expenditure are the main costs drivers	In terms of statistics regarding backlogs as provided by the housingplan	Housing Sub - sidy System and monthly financialreports	Publication in the govern ment gazette as prescribed
			Expenditure of the conditional grant for housing within cash-flow projections		Continuous evaluation and monitoring of expenditure
Promote housing policy , advise and assist municipalities and developers	Capacitateddevelopersandmunicipalities Projectapplications		Number of applications received	Projects that conform to Housing Code and are reflected in the IDP's of municipalities	Continuous process
Evaluateandapproveprojects	Approvedprojectsandsignedagreements		Number of projects and housing opportunities approved	Speedy sub-mission of housing project applications that are within the predetermined costconstraints The Housing Code and	Within six weeks after receipt of NHBRC approval
				Provincial Housing Strategy	

Research, develop and communicatepolicy	Effectivepolicies Wellinformedhousingfunctionaries	Personnel and administration expenditure	Number of workshops Number of visits tomunicipaliti es		Continuous
Undertake skills audit and gap analysisatmunicipalities	Traininganddevelopmentprogrammes Empoweredmunicipalof ficials		Number of courses conducted and officials empowered	Number of certificates issued	Continuous
Present Western Cape HousingPlantomunicipalities	Synergy in housing development at municipal level		Number of municipalities	Empowered municipalities	Continuous
2.2Subprogramme2.2	Subsidyadministration			<u> </u>	
Process subsidy applicatio ns andpayclaims	Beneficiariesapprovedandsubsidiespaidout	Personnel and administration expenditureasthe maincostsdrivers	Number of subsidy applications processed and paymentsmade	In terms of the HousingCode	Within30days
Ensure that housing funds are spent in terms of applicable procedures and principles	Allfundsarespent(intermsoftheprescribed guidelines) Housing product that conforms to p rescribed normsandstandards		Number of housing opportunities	In terms of Housing Code, Norms and Standards	Continuous

Programme3: Housing SubsidyProgrammes	Toprovidehousingsubsidiestoqualif	yingbeneficiaries			
3.1Subprogramme3.1:	ProjectLinked				
Provide project linked subsidies to qualifying benefi ciaries in termsofhousingpolicy	Projectlinkedsubsidiestobeneficiaries	R237,807million	10000 subsidies	In terms of the HousingCode	Continuous
3.2Subprogramme3.2:	IndividualSubsidies				
Provide individual subsi dies to qualifying beneficiaries in terms ofhousingpolicy	Individualsubsidiestobeneficiaries	R30million	1500subsidies	In terms of the HousingCode	Continuous
3.3Subprogramme3.3:	People'sHousingProcess(PHP)				
Provide People's housing process subsidies to qualifying beneficiaries in terms of housing policy	People's Housing Process subsidies to beneficiaries	R30million	2000subsidies	In terms of the HousingCode	Continuous
3.4Subprogramme3.4:	ConsolidationSubsidies				
Provide consolidated subsidies to qualifying beneficiaries in termsofhousingpolicy	Consolidationsubsidiestobeneficiarie.	R60million	3000subsidies	In terms of the HousingCode	Continuous
3.5Subprogramme3.5:	InstitutionalSubsidies				
Provide institutional subsidies to qualifying beneficiaries in terms ofhousingpolicy	Institutionalsubsidiestobeneficiaries	R26million	1000subsidies	In terms of the HousingCode	Continuous
3.6Subprogramme3.6:	HostelSubsidies				
Provide subsidies to upgrade hostelsintermsofhousingpolicy	Hostels upgraded to single and family quarters	R5million	3hostels	In terms of the HousingCode	Continuous
3.7Subprogramme3.7:	RelocationSubsidies				
Provide relocation subsidies to qualifying beneficiaries in terms ofhousingpolicy	Relocationsubsidiestobeneficiaries	R8,5mi Ilion	400subsidies	In terms of the HousingCode	Continuous
3.8Subprogramme3.8:	Disaster/EmergencyProgramme				
Provide emergency assistance tomunicipalities	Familiesassisted Improvedlivingconditions	R3,175million (0,75% of Subsidy Grant)		Audited financial statements from municipalities	As and when required
3.9Subprogramme3.9:	RuralHousing				
Provide rural housing subsidies to qualifying beneficiaries in termsofhousingpolicy	Ruralsubsidiestobeneficiaries	R2,5million	100subsidies	In terms of the HousingCode	Continuous

3.10Subprogramme3.10:	Savings-Linked				
Provide savings -linked subsidies to qualifying beneficiaries in	Savings-linkedsubsidiestobeneficiaries	R20,3million	1000subsidies	In terms of the Housing Code	Continuous
termsofhousingpolicy				Tiodoling Code	

Programme4: Urban renewalandHuman SettlementRedevelopment	Tocreateintegratedandfunctionalhumansettlements							
4.1.Subprogramme4.1:	Urbanrenewal							
Promote and support the upgrading of informal settlements	Accesstobasicservices	Personnel and administration expenditure	Number of settlements / townships	In terms of prescribed norms and standards	Continuous			
	De-densifiedsettlements(incertaincases)	Human Settlement Redevelopment Grant	Number of families					
Support the macro-planning of identifiedurbannodes	Functionalandintegratedformaltownships	Settlement Assistance Allocation	Mitchell's Plain and Khayelitsha as identified urban renewal nodes		In terms of approved business plans			
4.2Subprogramme4.2:	HumanSettlements							
Create integrated and functional settlements	Improvedlivingenvironment Accesstobasicservices	Personnel and administration expenditure	Number of housing opportunities	In terms of the policy, housing code and the HSRPstandards	Continuous			
	De-densifiedsettlements	Human Settlement Redevelopment Grant	Number of sustainable townships	Trons dandards				
		HousingSubsidies						
Promote alignment of different budgets	Integrateddevelopment	Personnelcosts Housing allocations	Number of integrated projects	Integratedplans	Continuous			
Support the administration of Act 9/1987 Rural Areas as well as the finalisation of the transformationprocess	Autonomousmanagementofcommonage areasintegratedintomunicipalities (RepealofAct9,1987)	Personnel and administration expenditure	Number of transformed RuralAreas	In terms of Transformation of Certain Rural Areas Act 94, 1998	Continuous until 12 identified areas com - pleted			

Programme5:Oldbusiness	Managementofrentalhousing				
(rentalhousing)	A desirate the time				
5.1Subprogramme5.1:	Administration				
Complete the compendium of debtmanagementpolicies	A compendium of debt management policies	Personnel and administrative expenditure	Amounts collected	In terms of policies and legislation	Continuous
Effectively administer Western Capehousingassets	Increasedrentalincome				Continuous
Promote an ordely rental housingmark et	An awareness campaign regarding the WesternCapeRentalHousingTribunal Improved relationships between owners andtenants		Number of disputes and complaints resolved		Continuous
5.2Subprogramme5.2:	Maintenance				
Ensure Western Cape housing assetsareeffectivelymaintained	Well-maintainedproperti es Fevercomplaints	Budgettedamount	Number of properties maintained and capitalspent	Satisfied tenants and communities	Continuous
5.3Subprogramme5.3:	TransferofRentalStock				
Facilitate the transfer of the maximum number of properties toindividu als	Propertiestransferred Increasedhomeownership	Valuations, surveys, transfer costs	Number of properties to individuals	Home ownership Economic empowerment	Continuous
5.4Subprogramme5.4:	SaleofRentalStock				
Sell maximum number of properties	Propertiessold Increasehomeownership	Valuations, surveys, transfer costs	Number of propertiessold	Ownership Economic empowerment	Continuous
5.5Subprogramme5.5:	ManagementofRentalStock				
Ensure an effective and efficient debtmanagementprocess	Reduceddebt Regularpaymentofrental Increasedfundingforhousing	Incomebudgetted Budget in respect of rates and services	Quarterly state - mentsissued Reduction in debt Amounts collec -	In terms of policies Improved debtor management	Continuous
			tedandpaid		

5.6Subprogramme5.6:	DevolutionofRentalStock				
Devolvehousingstockandother	Unitsandpropertiesdevolved	Transfercosts	Number of	In terms of	Continuous
propertiestomunicipalities			properties	policy and	
	Reducedrentalincome		devolved	legislation	
	Reducedratesandservicecosts				

Programme6: Excessstaff	Restructuring				
Effectivelymanageexcessstaff	Suitableplacementofstaff	Personnel and administration	Reduction in number of	DTT and IDTT reports	In terms of Resolution
	GrantingofSeverancePackages	expenditure	excessstaff		7/2002

B3PerformancetargetsandMTEFbudgets

Table2									
Objective	Output	Performance Measure	Monitoring Mechanism	2001/02 Actual (R'000)	2002/03 Actual (R'000)	2003/04 Target (R'000)	2004/05 Target (R'000)	2005/06 Target (R'000)	% change overMTEF
1.Programme1				17374	17155	18292	19182	21085	15,3
1.1:Officeofthe MinisterofHousing				1731	1787	2100	2250	2300	9,5
Conduct and manage the Office of the Ministerof Housing	An efficient and well-runMinistry AsatisfiedMinister	Efficient and timeous response to queries, correspondence Speedy response to questions raised in the legislature	Regular management meetings with minister						
1.2:Corporate: Service				15643	15368	16192	16932	18785	16,0
A work -study investigation and implementation of recommendations	Restructured establishment	The costs within the pre - determined personnel cost structureandto be completed in terms of timeframes	Applicable legis - lation, regulations and workstudy principles						
Develop and implement a skills developmentplan	A well developed and effective personnelcorps	Completion of tasks Efficientservice delivery	Personnel as identified						

2.P rogramme2				20682	26341	25939	28285	29977	15,6
2.1:Planning				8273	10536	10376	11314	11991	15,6
Allocate funds to municipalities	Fair distribution of funding based on the Provincial HousingPlan	In terms of statistics as provided by the housingplan	Continuous evaluation monitoring of expenditure.						
	Financially empowered municipalities able to plan housing provision appropriately Implementation of approvedprojects	Expenditure of Conditional Grant	Publication in the government gazette. Housing Subsid y System and monthly financial reports. IDP's of municipalities						
Promote housing policy and assist municipalities and developers	Capacitated developers and municipalities Project appli - cations	Number of applications received	HousingCode IDP's						
Evaluate and approve projects	Approved projects and signed agreements	Number of projects and housing opportunities approved	HousingCode IDP's NHBRC						
Research, developand communicate policy	Effectivepolicies Well informed housing functionaries	Number of policies Empowered municipalities Number of Workshops	Effectivity and applicability of policy to changing environment and needs of beneficiaries						

Undertake skills audit and gap analysis of municipalities	Training and development programmes Empowered municipalofficials	Number of officials empowered	Number of coursesoffered Number of project applications						
PresentWesternCape Housing Plan to municipalities	Synergy in housing develop - ment at municipal level	Visits to municipalities	Housing Subsidy System Number of project applications						
2.2:Subsidy administration				12409	15805	15563	16971	17987	15,6
Process subsidy applications and pay claims	Effective and efficient subsidy administration process	Personnel and administrative costs	HousingCode						
	Maximum number of beneficiaries approved and subsidiespaidout	Number of subsidy applications processed							
		Number of housing opportunities							
Ensure that housing funds are spent in terms of applicable procedures and principles	Allfundsarespent Housing product that conforms t o norms and standards	Number of housing opportunities	Housing Code andStandards						

3.Programme3				325861	378860	423282	446035	473136	11,8
3.1:ProjectLinked				323417	376019	237807	233690	249587	5,0
To provide project linked sub sidies to qualifying beneficiaries in terms of housing policy	10 000 subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.2:Indivudual Subsidies						30000	30000	30000	0,0
To provide indi vidual subsidies to qualifying beneficiaries in terms ofhousingpolicy	1500subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.3:People's HousingProcess		•				30000	40000	50000	66,7
Toprovidesub sidiesto qualifying beneficiaries in terms of housing policy	2000s ubsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.4:Consolidated Subsidies						60000	60000	60000	0,0
To provide con- solidated subsidies to qualifying beneficia ries in terms of housing policy	3000subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.5:Institutional Subsidies						26000	30000	30000	15,4
To provide institutional subsidies to qualifying beneficiaries in terms ofhousingpolicy	1000subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.6:Hostelsubsidies						5000	5000	5000	0,0
Topr ovidesubsidiesto upgrade hostels in	Refurbished hostels to single	Number of unitsupgraded	Monthly and quarterlyreports						

termsofhousingpolicy	and family guarters		Local negotiating groups						
3.7:Relocation Subsidies	quantoro		<u> </u>			8500	10000	10000	17,7
To provide relocation subsidies to qualifying beneficiaries in terms ofhousingpolicy	400subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.8:Disaster/ Emergencyrelief				2444	2841	3175	3345	3549	11,8
Toprovide emergency assistance to municipalities	Familiesassisted Improved living conditions	Amountsspent	Audited financial statements from municipalities						
3.9:RuralHousing			•			2500	4000	5000	100
To pr ovide rural housing subsidies to qualifying beneficiaries in terms of housing policy	100subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						
3.10:Savings -Linked						20300	30000	30000	47,8
To provide savings subsidies to qualifying beneficiaries in terms ofhousingpolicy	1000subsidies approved and processed	Number of applications received, processed and paidout	HousingCode Housing Subsidy System						

4.Programme4				7182	26890	15000	15810	13711	(8,6)
4.1:Urbanrenewal						1	1	1	0,0
Promote and support the upgrading of informalsettlements	Access to basic services De-densified settlements (in certainareas)	Personnel and administration expenditure Settlement assistance allocation Number of families with access to basic services	Monthly monitoring and sitein spections						
Support the macro planning of identified urbannodes	Functional and integrated formal townships	Settlement Assistance allocation	In terms of approved businessplans						
4.2:Human Settlements				7182	26890	14999	15809	13710	(8,6)
Create integrated and functionalsettlements	Improved living environment Access to basic services De-densified settlements	Spend total HSRP allo- cation on approved projects within guidelines Housing subsidies Number of sustainable townships	HSRPprescripts HousingCode Normsand Standards						
Promote alignment of differentbudgets	Integrated development	Number of integrated projects	Integratedplans						

Support 1	he Autonomous	Number of	12 identified Act		
administration of A	ct management of	transformed	9/1987areas		
9/1987 Rural Areas a	s commonage areas	areas			
well as the finalisation	n integrated into				
of the transformation	on municipalities				
process	-				

5.Programme5	Old Busniness (Rental Housing)			10154	10107	36040	37357	37955	5,3
5.1:Administration				10154	10107	11040	12357	12955	17,4
Effective and efficient administration of rental housing	Increasedincome Improved debtor records Improved owner/tenant relationship	Personnel and administration cost Amount collected Number of complaints and disputes	Approvedpolicies Legislation						
5.2:Maintenance		j				3000	3000	3000	0,0
Ensure Western Cape housing assets are effectivelymaintained	Well-maintained properties Fevercomplaints.	Budgetted amount	Number of complaints received						
5.3:Transferof rentalstock						3000	3000	3000	0,0
Transfer of the maximum numb er of properties to individuals	Unitstransferred Increased home ownership	Number of properties transferred	In terms of the Housing Act 107, 1997 (as amended) In terms of approvedpolicies						
5.4:Saleofrental stock						2000	2000	2000	0,0
Facilitate the sale of the maximum number ofhousingassets	Propertiessold Increased home owners Incomegenerated	Number of propertiessold Income received	Approvedpolicies						

5.5: Management of rentalstockstock					14000	14000	14000	0,0
Ensure an effective and efficient debt managementprocess	Reduceddebt Regular payment ofrental Increased funding forhousing Improved debtor management	Income received againstbudge. Budget in respectofrates andservices	Approvedpolicies Budgettedincome					
5.6:Devolutionof stock					3000	3000	3000	0,0
Devolve housing stock and other properties to municipalities	Units and properties devolved Reduced rental income Reduced rates andservicecosts	Number of properties devolved	Policy and legislation					

6.Programme6				793	833	977	351	-	(100)
6.1:Restructuring				793	833	977	351	-	(100)
Effectively manage excessstaff	Rationalised staff complement Suitable placementofstaff Severence Packages	Reduction in number of supernumera- ries	Quarterly monitoring on PERSAL DTT and IDTT reports						

B4Reconciliationofbudgetplanbyprogramme

Table3								
Subprogramme	Year-2 2000/01 (actual)	Year-1 2001/02 (actual)	Baseyear 2002/03 (Estimated actual)	Average Annual change (%) ¹	Year1 2003/04 (budget)	Year2 2004/05 (MTEF projection)	Year3 2005/06 (MTEF projection)	Average Annual Change (%) ²
1.1 Office of the Provin - cialMinister	866	1731	1787	53,2	2100	2250	2300	14,4
1.2Corp orateServices	10222	15643	15368	25,2	16192	16932	18785	11,1
TotalProgramme:1	11088	17374	17155	27,4	18292	19182	21085	11,5
2.1Planning	7809	8273	10536	17,5	10376	11314	11991	6,9
2.2 Subsidy Administra - tion	11714	12409	15805	17,5	15563	16971	17986	6,9
TotalProgramme:2	19523	20682	26341	17,5	25939	28285	29977	6,9
3.1ProjectLinked (3)	341466	323417	376019	5,1	237807	233690	249587	(16,8)
3.2Individual					30000	30000	30000	
3.3People'sHousing Process					30000	40000	50000	
3.4Consolidation					60000	60000	60000	
3.5Institutional					26000	30000	30000	
3.6HostelSubsidies					5000	5000	5000	
3.7RelocationSubsidies					8500	10000	10000	

Subprogramme	Year-2 2000/01 (actual)	Year-1 2001/02 (actual)	Baseyear 2002/03 (Estimated actual)	Average Annual change (%) ¹	Year1 2003/04 (budget)	Year2 2004/05 (MTEF projection)	Year3 2005/06 (MTEF projection)	Average Annual Change (%) ²
3.8 Disaster/Emergency Programme					3175	3345	3549	
3.9RuralHousing					2500	4000	5000	
3.10Savings -linked					20300	30000	30000	
TotalProgramme:3	341466	325861	378860	5,5	423282	446035	473136	12,4
4.1UrbanRenewal					1 ⁽⁴⁾	1	1	
4.2HumanSettlements	9998	7182	26890	84,5	14999	1580 9	13710	(24,5)
TotalProgramme:4	9998	7182	26890	84,5	15000	15810	13711	(24,5)
5.1Administration	8405	10154	10107	10,1	11040	12357	12955	14,1
5.2Maintenance					3000	3000	3000	
5.3Transferofrental stock					3000	3000	3000	
5.4Saleofrentalstock					2000	2000	2000	
5.5 Managementofrental stock					14000	14000	14000	
5.6 Devolution of rental stock					3000	3000	3000	
TotalProgramme:5					36040	37357	37955	
6.1Restructuring	881	793	833	(2,7)	977	351		(50,0)
TotalProgramme:6	881	793	833	(2,7)	977	351		(50,0)
TOTALVOTE	391361	382046	460186	8,8	519530	547020	575864	12,6

- 1. Averageannualchangebetweenyear -2andbaseyear.
- 2. Projectedaverageannualchangebetweenbaseyearandyear3.
- 3. Until31March 2003thefundsweretransferredinbulktotheWesternCapeHousingDevelopmentFund(WCHDF).As from 1 April, the WCHDF was disestablished, all expenditure is now reflected in more detail under this programme, howeveritisnotpossibletoreflectpastt ransferstothesameextent.
- 4. OnlyanominalR1000isprovidedforasbusinessplansaresubjecttoapprovalbythenationalDepartmentofHousing.

B5Medium -termrevenues

B5.1Summaryofrevenue

SUMMARYOFREVENUE: DEPARTMENTHOUSING

R'000	2000/2001 (Actual)	2001/02 (Actual)	2002/03 (Est.Actual)	2003/04	2004/05 MTEF	2005/06 MTEF
VotedByLegislature Conditionalgrants Other(OwnRevenue)	39720 350976 665	44655 336991 400	67613 392360 213	57586 436782 25162	61598 460345 25077	65440 485347 25077
TotalRevenue	391361	442335	460186	519530	547020	575864

B5.2Departmentalrevenuecollection

DEPARTMENTALREVENUECOLLECTION: DEPARTMENTHOUSING

R'000	2000/2001 (Actual)	2001/02 (Actual)	2002/03 (Est.Actual)	2003/04	2004/05 MTEF	2005/06 MTEF
CURRENTREVENUE Taxrevenue						
Non-taxrevenue	665	400	213	25162	25077	25077
DepartmentalRevenue	665	400	213	25162	25077	25077

B5.3Conditionalgrants

The Department receives two conditional grants.

- 1 HousingSu bsidyGrantusedforhousingsubsidiesintermsofthesubsidyprogrammes.
- 2 The Human Settlement Redevelopment Grant is used to eradicate dysfunctionalities in human settlements.

B6Co -ordination,co -operationandoutsourcingplans

B6.1Interdepartmental linkages

- The Department has linkages with the national Department of Housing and other provincial departments.
- The Department formulates legislation and policy within the national legislation and policy guidelinesset by the national department.
- Co-ordinationisdonethroughregularheadsofhousingandtaskteammeetingsandreports tonationalDepartmentofHousingwhenrequested.

B6.2Localgovernmentlinkages

- HousingfundsareallocatedtomunicipalitiesasdeterminedintheProvincial HousingPlan.
- TheDepartmentallocatesfundstomunicipalitiesfordevelopmentofhousing projects.

B6.3Publicentities

The Department is responsible for the Western Cape Housing Development Board.

B6.4Public, private partnerships, outsourcing

None

B7Fin ancialmanagement

B7.1Strategiestoaddressauditqueries

Auditqueriesareaddressedandfinalisedwithin14daysofreceipt.

B7.2ImplementationofPFMA

A Chief Financial Officer (CFO) for the Department was appointed on 1 March 2001 to assist the Accounting Officer in his responsibilities asset out in part 20 fChapter 50 fthe PFMA.

In the process of restructuring the Department is considering the establishment of a financial inspectorate to ensure compliance with the PFMA and housing code and other prescripts.

PARTC:BACKGROUNDINFORMATION

C1Appendixone: Analysis of service delivery environment

Theservicedeliveryenvironmentcomprisesofthefollowingexternalelements:

Existinghousinganddevelopmentrelatedpoliciesandlegislation Municipalities Financialinstitutionsandorganisations Beneficiarycommunities Contractors IncidenceofHIV/AIDS

Housing delivery takes place in terms of laws and policies that are determined at national level. The Department, along withother provinces a rerepresented on various national task teams.

Municipalities are responsible for rendering municipal services to their communities and, in terms of the procurement policy applicable to housing, are now also expected to act as developers in the housing delivery process. Very few municipalities, if any, have sufficient capacitytotakeuptheroleasdeveloper.

Financial institutions and organisations involved in the funding of house construction are very important role players who have to date, not take n up their full role and they are under huge pressure to provide the necessary finance.

Beneficiary communities, who are the potential owners of the products provided with state funding are poor and in many instances not able to afford the maintenance of the houses that they are getting from the state, which results in informal sales that are not officially recorded. It is possible that a person who has received a subsidy can lose his/her property and not be eligible for state assistance in future. Theen viron mentisfur the raffected by the ever -increasing incidence of HIV/AIDS in this province, as in the rest of the country.

All the above mentioned elements impact upon the ability of the Department to perform its functions.

C1.1Policychangesandtren ds

In the housing environment, policy changes occur continuously and adjustments have to be made accordingly. The impact of the changes varies from minimal to huge and they have a distinct impact on the ability of the Department and also the developers to fulfil all their obligations. The latest changes to have significantly influenced performance have been those surrounding the introduction of the new procurement procedures for subsidised housing as well as the introduction of a cash contribution to be made by beneficiaries in order to qualify for the capital subsidy. The impact has been a reduction in the number of new projects that have been approved during the 2002/03 financial year. Another burning issue at present centres around the right of ownerst oevict defaulters from rental units. The impact of this is that the provision of rental accommodation by municipalities under certain housing programmes as well as the Institutional Subsidy Programme is expected to become a far less attractive option to developers than it had been previously.

C1.2.1 Demographic profile of the province

HOUSINGBACKLOG

The estimated housing backlog in the Western Cape as at 2001 is 316 000. The spread of the backlog is as shown in table 4. The backlog per population group is not available as housing development is undertaken on an integrated non the specific racegroups.

Table4:Backlogperdistrictmunicipalarea

	Backlog	%
CapeTown	218040	69
BreedeRiver	31600	10
Overberg	12640	4
CentralKaroo	12640	4
SouthCape	25280	8
WestCoast	15800	5
TOTAL	316000	100

C1.2.2Employment,incomeandotherinformation

Onaveragetheec onomicsituation in the Western Cape is better than most other provinces. As a result of this, along with better than average health and education services, the province experiences an influx of people in search of a better life. The impact of this on the environment is an unprecedented incidence in informal settlements and aggravated demand for housing. Afurther complication is that informal settlements are often on land that is unsuitable for housing that necessitate relocation on a priority because of flooding and other health risks. This is construed by long -term residents to be queue -jumping and causes tensions and violence in and between communities.

Table5:Backlogperincomeband

IncomeBand	Backlog			
	Number	%		
R3500 -R2500	45504	14,4%		
R2500 -R1500	70468	22,3%		
R1500 -R1000	65412	20,7%		
R1000 -R0	134616	42,6%		
Total	316000	100%		

Table6:BacklogperUrban/Ruralsplit

Area	2001Backlog		
A.Urban	270500	85%	
CityofCapeTown	218040		
Othermajortowns(7)	39960		
CoastalTowns	12500		
B.Ruralareas	45500	15%	
Ruraltowns	30500		
Otherrural	15000		
Total	316000		

C1.2.3Housingprofileofpeopleintheprovince

The most important health aspects to be taken into account in the housing programme, ar incidence of HIV/AIDS and Tuberculosis.

ethe

The Department has policies in place that provide for housing support of HIV/AIDS victims and orphans. This policy ranges from the availability of land to welfare organisations to housing subsidiesforHIV/A IDSsufferers.

The factors such as overcrowding, poor ventilation, dampness, etc., compounding tuber culosis are addressed by the norms and standards.

The greatesthousing need in the Western Cape is in the Cape Metropolitan area. Nearly 70 the backlogis in this area. The Cape Metropolitan area is characterised by a prevalence of informal areas. Many persons also live in garages, rooms or backyards hacks and are major participants in the informal rental housing market.

%of

C1.3Evaluationofcurr entimplementationperformance

There has been considerable progress with initiatives identified to improve the quality of life of inhabitantsofflood -proneareasontheCapeFlats, with the project for the installation of services to 5000 sites at Mfule nihaving been substantially completed. Furthermore, two portions of landwere purchased at Wallacedene and approject consisting of 8500 units has been conditionally approved.

The Department, along with other role -players, completed a handbook dealing wit hthe upgrading of informal settlements that will serve as guideline to municipalities. This handbook will be of significant use to municipalities throughout the province and, possibly, throughout the country.

The Western Cape Housing Strategy and 3 year Business Plan was accepted by the Standing Committee and submitted to the national Department of Housing as the official plan for housing deliveryinthe Province.

During the 2002/03 financial year a total of 26 000 subsidy applications were screened and approved.

In order to ensure orderly housing development, municipalities have been advised of the funds to be made available to them over the entire MTEF periods othat they can plan and initiate housing delivery projects on a structured basis in linewit https://doi.org/10.1007/j.com/10.1007/

Given the significant changes in housing policy during the 2002/03 period, sound communication between all role -players within the housing arena became of critical importance. Five workshops were held, attended by 351 municipal and provincial officials, at which policy changes in housing, such as the procurement policy, the role of the National Home Builders Registration Council in subsidised housing and the Phasing Out programme, were communicated. In addition to this series of eight workshops were held throughout the province attended by 380 municipal officials, councillors, developers and other interested parties.

, a

TwoformalcoursesonHousingManagementwerepresentedattheStellenboschBusinessSchool. Atotal of98officialsattended.

The Rental Housing Tribunal functioned well and a total of 2468 complaints were received and investigated.

A draft policy on the provision of housing to HIV/ Aids victims and orphans was completed and workshopsheldwithsister departments and other role -players inhousing.

The Department visited various municipalities in order to conduct informative works essions on the proactive and reactive management of land invasions and unlawful occupation of land. In addition, a handbook dealing with preventative or proactive and reactive steps regarding land invasions or unlawful occupation of land, for use by municipalities and other interested parties, was completed.

An amount of R 1,971 000 was allocated to municipalities in the form of transfer payments regarding settlement assistance (rudimentary services: toilets and water for domestic use) in Elsiesrivier, RedHill, Southfield and Wallacedene informal settlements.

TheamendedtotheWesternCapeHousingDevelopmentActhasbeen initiatedtoprovideforthe disestablishment of the Western Cape Housing Development Board and to provide for the establishmentofasAdvisoryPaneltotheMinister.

The debtor system was improved to such and extent that the Department is able to provide all its debtors with quarterly statements reflecting their financial obligations.

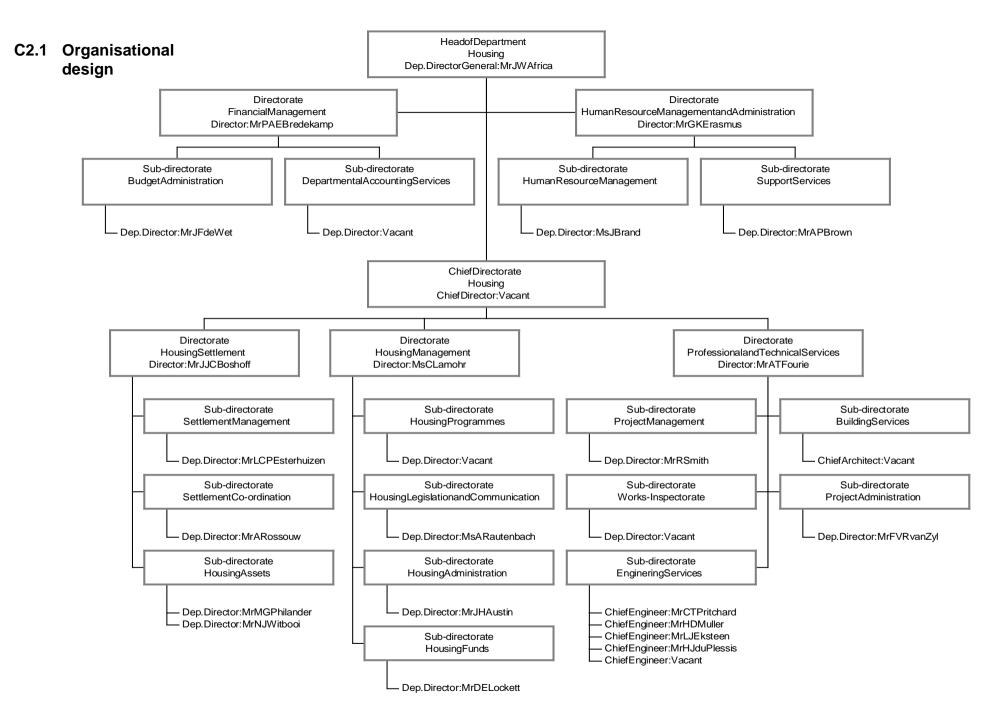
C2Appendixtwo:Organisationalinformationandtheinstitutionalenvironment

Theinternalenvironmentisasfollows:

- Inappropriateorganisationalstructure;
- Insufficientfunding;
- Inadequatemanagementsystems;
- Problems with the practical implementation of policies.

The strategic objectives of the Department address the shortcomings in respect of the organisational structure. Although the Department is accessing all possible sources of funding such as these parateoperating accounts of municipalities and loans to municipalities by the Development Bank of South Africa, it must be conceded that both these measures are in adequate given the housing demand in the province.

The national Department of Housing is the principal of the management systems such as the Financial Management System (FMS), Debtor System and Housing Subsidy System (HSS). The shortcomings have been brought to their attention and are being addressed. Pro blems with the practical implementation of policies have been addressed by the adoption of an interimpolicy that willserveuntils uchtime as proper guidelines are inplace.



C2.2Delegations

Alldelegationsareinplaceandareonrecord. Thesed elegations relateto: -

- (1) Finance;
- (2) HumanResourceManagement;
- (3) Procurement;

MonitoringandmanagementofdelegationsaredonebytheChiefFinancialOfficer,Internalaswell asExternalAuditors.

C2.3Capitalinvestment,maintenanceandassetmanagement

C2.3.1Longtermcapitalinvestmentandassetmanagementplans

The Department has a number of housing properties, details of which are reflected in a property register. The condition of housing stock is generally speaking in a medium state of repair, with backlog maintenance continuously being attended to whilst day -to-day and emergency maintenancearedoneondemand.

Acompendiumofhousingpropertypoliciesisinplace. The Department is engaged in an on-going process of devolving properties to municipal ities in terms of applicable housing legislation.

C2.3.2Capitalinvestmentplan

None

C2.4ITsystems

Acquisitionofinformationtechnology

Allcomputersystems and management information systems that enable the Department to monitor and fulfilits cor efunctions are taken up in the Master Systems Plan (MSP) of the Department. This MSP is updated regularly taking into account changes in need, budgetary constraints, changing environment, etc. This plan was compiled and is adjusted in collaboration with he Chief Directorate: Information Technology (Department of Provincial Administration) and approved by the Central Information Technology Committee (CITCOM).

Expansionofinformationtechnology

Any expansion of the computer systems and management informa tion systems is done in collaboration with the Chief Directorate: Information Technology (Department of Provincial Administration)andapprovedbyCITCOM.

C2.5Performancemanagementsystem

The Department applies the Staff Performance Management System fo rall staff including SMS members as developed by the DPSA and adapted by the WCPA. The system is based on a performance appraisal having pre -set and agreed objectives and outcomes. The system makes provision for four appraisal interviews per year and a n incentive scheme based on prescribed guidelines.

C2.6Financialmanagement

Allstaffmemberswereintroducedtothenewfinanciallegislationbymeansofinformationsessions bytheProvincialTreasury, applicabledocumentation and training sessions in order to ensure that they have a background knowledge of the norm sand standard softhe Public Finance Management Act (PFMA), the National Treasury Regulations (NTR's) and the Provincial Treasury Instructions (PTI's). All newly appointed staff will, in future, also undergo similar training and personnel will also be nominated for courses presented by the Provincial Treasury. Structured departmental informations essions were also introduced in the middle of the financial year.

A Chief Financial Office r (CFO) for the Department was appointed on 1 March 2001 to assist the Accounting Officer in his responsibilities asset out in part 2 of Chapter 5 of the PFMA.

RegularreportingisdonetotheProvincialTreasurytoensurethattheDepartmentisontrack with the implementation of the PFMA. The centralised Internal Audit Component of the Provincial AdministrationalsomonitorstheimplementationofthePFMAintheDepartment.

Financial delegations in terms of part 3 of Chapter 5 of the PFMA, as well as in terms of the new NTR's (9April 2001) and PTI's were updated and issued during the financial year.

Financial processes and procedures in respect of the Treasury Instructions and the Exchequer Act have been adapted and issued in terms of the PFMA, NT R's and PTI's. As the need a rises, new procedures are developed and issued in terms of the newlegislation and regulations.

An amended Fraud Prevention Plan was implemented on 30 June 2001 in terms of the Public FinanceManagementAct, 1999 (Act No1o f1999) (asamended) and has a sobjective that:

- (a) the policies, procedures, rules, regulations and other government prescripts, including human resources policies bestrictly adhered to;
- (b) the disciplinary code and procedures be applied and supervisors be trained in the application of the process thereof;
- (c) the prescribed internal control measures within policies, proce regulations and other official prescripts be applied and adhered to;
- (d) ariskmanagementplanbeimplementedinliaisonwit htheInternalAudit UnitofProvincialAdministration:WesternCape;
- (e) structuredprogrammeofongoingriskassessmentbeintroducedand maintained:
- (f) aFraudPreventionCommitteebeestablishedwithtermsofreferenceas setoutinappendix4ofthe Plan;
- (g) the code of ethics and business conducts, as well as the Code of Conduct for the Public Service berespected and applied by all officials;
- (h) theFraudPolicyandResponsePlanbesupportedandadheredtoand thatofficialsfosteracultureofze rotolerancetocorruption,fraud,theftandmal administrationbyallindividuals;
- recordbekeptinrespectofallallegationsoffraud,aswellaslossesor damagessufferedthroughcriminalorpossiblecriminalactsoromissions.Inthisregard officialsweremadeawareoftheFraudLine080 -122-6545;

- (j) physicalsecuritybetightened.Officialsagainbemadeawareofthe SearchPolicy;
- (k) anawarenesscampaignbelodged,firstlybymeansofeducational workshopsandsecondlybytheuseofpost ers,and
- (I) ongoingmaintenanceandreviewofthePlanbedone.

The Planwas developed by the Internal Audit component of the Province.

C2.7Auditqueries

Noformal audit queries were issued by the Office of the Auditor -General over the past few year sin respect of the Vote. Management letters were replied on to the satisfaction of the Office of the Auditor-General. The reports were tabled in the Provincial Parliament as part of the Annual Report of the Department.

C2.8Internalaudit

Legalrequir ements

The Public Finance Management Act, 1999, was implemented with effect from 1 stof April 2000, and Section 38(1)(a) requires accounting officers to "....ensure an effective, efficient and transparent system of financial and risk management and interior nal control, as well as a system of internal audit under the control and direction of an audit committee...."

TreasuryInstruction3.1.11(a)requirestheauditcommitteetoevaluatethefinancialstatements of the Department for reasonability and accura cy, and to report on the effectiveness of internal controlsoftheDepartment.

Managementresponsibility

The accounting officer is responsible for guiding departmental strategy, major plans of action, risk policies, annual budgets and business plans, mon itoring departmental performance and establishing bestmanagement practices.

AuditCommitteeresponsibility

The Provincial Administration of the Western Cape has a centralized Audit Committee and internal audit component. The Audit Committee has adopte da written charter that sets out the scope of their activities and authorities. During the first year of implementation the audit committee addressed their responsibilities in terms of the charter.

The activities of the Internal Audit component are mand ated, although it is not adequately resourcedtoauditallthehigh -riskareasintheDepartment.

Thework performed by the Internal Audit component, which complies with the requirements of the Institute of Internal Auditors to audit both the adequacy and effectiveness of internal controls.

Riskmanagementandinternalcontrolmechanisms

The control framework is designed to provide reasonable assurance regarding the achievement of departmental objectives in the following categories:

□ The maintenance of p roper accounting records and the reliability of financial information usedwithintheDepartment;

- Compliancewithapplicablelaws, regulations and codes of conduct;
- □ Thedetectionandminimizingofsignificantrisksassociatedwithfraud,potentialliabilit yand loss,includingthesafeguardingofassets;
- Managingpotentialconflictsofinterestofmanagement; and
- □ Theeffectiveness of operations. The key internal control procedures could be summarized as follows:

Riskmanagement

A risk model was prepared for the Department indicating high -level risks that will impact on achieving objectives. Further developments included the breakdown of the risk model onto processes of corporate governance, risk management and control. The process level risk model will becompleted during the new financial year.

Informationandcommunication

The Department has a comprehensive process of annual budgets and detailed monthly reporting.

The accounting officer and his management team review the annual budget and actual exp enses on a continuous basis.

Monitoringprocesses

The system of internal control is continually monitored and where necessary modified. The Department's systems are designed to provide reasonable assurance that assets are safeguarded and transactions are executed in accordance with management's authorisation. Monitoring processes include management review and testing by internal auditors. Testing of financial transactions are performed by the external auditors.

Compliance

The Department maintains as ystem of compliance auditing with relevant laws, regulations and policies, and with the code of conduct. Afraud prevention plan was developed and implemented during the 2001/02 financial year. The internal auditors assess the effectiveness of internal on trols independently and recommend improvements.

Overalleffectiveness

The effectiveness of internal control systems within the Department is subject to inherent limitations, including the possibility of human error and deliberate overriding controls. It is thus recognised that internal control systems can only provide reasonable assurance against any materialmisstatement and loss.

Management maintains adequate accounting records, although effective management information is not consistently available to ensure the achievement of objectives. Management continues to maintain systems of internal control through a regular and pro active process of auditing and correction.

C2.9ImplementationofPFMA

ACTIONPLANFORTHEIMPLEMENTATIONOFTHEPUBLICFINA NCEMANAGEMENT ACT, 1999

Keyperformancemeasure(KPM):Compliancewithnormsandstandards TEN(10)IMMEDIATESTEPS

- 1. EstablisheffectivesupportorganisationalstructuresfortheCFOby1April2003.
- 2. In-yearmanagement, monitoring and reporting.
- 3. Completingdepartmentalimplementationplans.
- 4. Compliancewithexistinginternalcontrols(NationalTreasuryRegulations, ProvincialTreasuryInstructionsandDepartmentalFinanceInstructions).
- 5. Improveplanningandcontroloftransfers.
- 6. Controlsuspenseacc ounts.
- 7. Delegations of responsibilities to relevant officials and train the month edelegations.
- 8. Clearupauditqueries.
- 9. Finalisefinancialstatementsby31May2003for2002/2003financialyear.
- 10. EnsureoversightoverPublicEntitiesasprescribedbytheP FMA,1999.