

Overview

Alongside the annual Budget Speech to Parliament, National Treasury produces a set of complementary publications providing comprehensive information on government's revenue raising and spending plans. One of these documents, the Estimates of National Expenditure, details the spending plans of national departments, including measurable objectives, three-year spending estimates, policy developments, service delivery indicators and targets, and summary progress reports on recent outputs.

The Minister of Finance's Budget Speech and the Budget Review put these plans in context by providing an overview of the economic outlook, fiscal policy, tax proposals, overall spending plans and developments in intergovernmental financial relations.

A key feature of the 2004 Estimates of National Expenditure is the introduction of a new reporting format that replaces the old 'standard item' classification. The new format reclassifies existing expenditure items in line with international standards, improves management information and provides legislatures with information that reinforces their oversight role.

Medium-term expenditure framework

Government's medium term expenditure framework (MTEF) contains three-year spending plans of national and provincial departments. The MTEF includes transfers from national and provincial spheres to local government, extra-budgetary agencies, constitutional institutions and commissions, and tertiary institutions. Budgeting for service delivery based on policy priorities, and within clear constraints, is one of the features of the three-year spending framework. The MTEF also improves the management of public finances as government's medium-term fiscal targets, tax policy and debt management may be linked to agreed spending commitments.

The *Estimates of National Expenditure* (ENE) presents the following information: government's spending estimates for the next three financial years (2004/05 – 2006/07), expenditure outcomes for the past three years (2000/01 – 2002/03), revised estimates for the current financial year, and service delivery achievements and future commitments. The *Estimates of National Expenditure* seeks to provide a tool to enhance the accountability of the executive to Parliament and civil society, and to allow for review and monitoring of government's service delivery and spending plans.

The main budget framework in table 1 shows the expenditure from the National Revenue Fund for the period 2000/01 to 2006/07. Statutory appropriations comprise mainly debt costs, the provincial equitable share and skills development funds, and are appropriated in terms of separate Acts of Parliament, rather than an annual Appropriation Act. Salaries of Members of Parliament and of judges, and standing appropriations are also included. Other allocations to national departments, conditional grants to provincial and local government and the local government equitable share are subject to expenditure limits set out in an Appropriation Bill for the year.

Skills development funding is financed by a levy on payroll, which flows through the National Revenue Fund to the various Sector Education and Training Authorities, and the National Skills Fund. The latter finances special training needs and training for the unemployed. The levy is payable by private sector employers and is expected to yield R4,3 billion in 2004/05, rising to R4,7 billion in 2006/07.

The estimates include a contingency reserve to deal with unforeseen circumstances. This provides for allocations that may be voted in an Adjustments Appropriation later in the financial year to provide for expenditure that is currently unforeseen but which may be unavoidable. The contingency reserve is R2,5 billion in 2004/05, R4,0 billion in 2005/06, and R8,0 billion in 2006/07. In subsequent budgets, the contingency reserve may be drawn down to accommodate adverse macroeconomic developments, make funds available following natural or other disasters, or respond to any new government priorities.

Table 1: Main budget framework, 2000/01 – 2006/07

	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07
	Outcome	Outcome	Outcome	Revised estimate	Medium-term estimates		
R million							
Revenue (National Revenue Fund)							
Tax revenue (gross)	220,334	252,298	282,180	303,318	333,694	364,449	398,608
Departmental & other receipts and repayments	3,654	4,169	4,587	6,704	6,590	7,023	7,342
Less: SACU transfers	-8,396	-8,205	-8,259	-9,723	-13,328	-11,206	-11,948
Total revenue	215,592	248,262	278,508	300,300	326,956	360,266	394,002
<i>Percentage of GDP</i>	23.6%	24.6%	24.2%	24.6%	24.6%	24.7%	24.7%
Expenditure							
<i>Statutory appropriations</i>							
State debt cost	46,321	47,581	46,808	47,326	50,432	53,986	57,945
Provincial equitable share	98,398	107,460	123,457	144,743	159,971	173,852	186,392
Skills development funds	902	2,541	3,259	3,700	4,300	4,500	4,700
Other	301	335	350	183	197	208	221
<i>Appropriated by vote</i>							
Current payments ¹	40,765	47,129	52,300	58,040	64,323	68,714	73,950
Transfers and subsidies	44,036	53,117	60,344	72,441	81,747	93,036	100,878
Payments for capital assets ¹	3,212	4,741	5,012	5,252	5,434	6,357	6,973
Contingency reserve	–	–	–	–	2,500	4,000	8,000
Total expenditure	233,934	262,905	291,529	331,685	368,904	404,654	439,058
<i>Percentage of GDP</i>	25.6%	26.0%	25.4%	27.1%	27.7%	27.8%	27.6%
<i>Percentage increase</i>	8.9%	12.4%	10.9%	13.8%	11.2%	9.7%	8.5%
Deficit(-)	-18,342	-14,642	-13,021	-31,385	-41,948	-44,388	-45,056
<i>Percentage of GDP</i>	-2.0%	-1.4%	-1.1%	-2.6%	-3.1%	-3.0%	-2.8%
<i>Gross domestic product</i>	914,634	1,010,921	1,149,890	1,223,198	1,331,796	1,455,626	1,592,571

1. Excludes conditional grants to provinces and local government, which are included in transfers and subsidies.

Total spending

The main budget provides for expenditure of R368,9 billion in 2004/05, increasing to R439,0 billion in 2006/07, at an annual average growth rate of 9,1 per cent a year. Compared with the 2003 Budget forward estimates, total expenditure is increased by R9,7 billion in 2004/05.

The main budget includes unallocated amounts of R1,0 billion in 2004/05, R2,0 billion in 2005/06 and R3,0 billion in 2006/07 for black economic empowerment.

Table 2 on page ix sets out the main budget expenditure estimates by department for the seven-year period from 2000/01 to 2006/07. Tables 3 and 4 detail expenditure estimates by economic classification and amounts to be appropriated for 2004/05, respectively.

Information on conditional grants is summarised in tables 5a and 5b. Table 6 indicates training expenditure by vote and Table 7 presents information and communication technology expenditure. Table 8 summarises infrastructure spending by vote.

Expenditure tables detailing budget outcomes and medium-term estimates for various types of spending are included as annexures in each of the respective chapters, and are classified in the new economic reporting format.

Implementation of the new economic reporting format

The *2004 Estimates of National Expenditure* introduces a new reporting format that replaces the old ‘standard item’ classification. A brief overview of the format is provided in this section, with more detailed definitions in Annexure A.

An important component of the budget reform programme was initiated in 1998 when National Treasury started a process of reclassifying the existing expenditure items of government in line with the requirements of the Government Finance Statistics (GFS) classification developed by the International Monetary Fund (IMF). This was to ensure compliance with the requirements of the Special Data Dissemination Standard (SDDS), a minimum reporting standard set by the IMF to which South Africa is a signatory.

During this process, many inconsistencies in the application of existing classification standards were identified. For example, disposable baby nappies were found to be classified as capital expenditure and major school rebuilding projects as current expenditure. This was mainly due to classification rules being inconsistently applied and limited control over their application. In addition, departments were allowed to create their own accounting codes on the systems, leading to a vast number of codes and hundreds of duplications. The previous classification regime was outdated and improperly used, and needed to be replaced with a more appropriate classification in line with international best practice.

The conversion to a new reporting format was first initiated at the provincial level in 1999, with the introduction of a GFS format as part of the Gauteng Provincial Budget. This reform involved the introduction of a new economic classification in line with the 1986 version of the GFS, and was included in budget documentation alongside the old “standard item” classification. Over the next two years, the system was implemented in all provinces. A similar reform was introduced at the national level, with the annual publication of the *Estimates of National Expenditure* (ENE).

While this project was initiated to develop a new budget format, it was also necessary for the existing chart of accounts to be amended as it contains the detailed spending items supporting the budget format. A detailed description of the standard chart of accounts is provided on pages 1007 to 1026.

Development of the new economic reporting format

The development of the new economic reporting format started at the detailed level with the development of a new chart of accounts. The first phase of developing the new chart was based on the strict GFS reporting standards as well as the International Public Sector Accounting Standards (IPSAS) issued by the International Federation of Accountants (IFAC). This ensured that the new chart includes a standard list of expenditure items that is in line with international accounting and economic reporting standards.

The first draft of the new chart condensed approximately 2 million items into a shorter list by eliminating duplications and items that were no longer in use. Once this broad structure was completed, further work was done on developing the new reporting format using the information gathered during the chart development process. The guiding principle used for refining the format was the need for appropriate management information and the requirement to provide legislatures with information that would reinforce their oversight role.

Compliance with international classification standards

The new format caters for various types of reporting. In order to eliminate unnecessary reclassification of financial data in the systems of government, and through its alignment with GFS and IPSAS, it ensures compliance with international economic and accounting reporting standards. Both these sets of standards are fully compliant with accrual accounting.

The chart and the new format include elements of a number of other classification systems in order to ensure compliance with international classification standards. These include:

- The System of National Accounts (SNA) – This will provide data to economists responsible for compiling the National Accounts of South Africa.
- The Central Product Classification (CPC) – This information is important for compiling product statistics prepared by Statistics South Africa. It is provided for in the chart when possible.
- The International Standard Industrial Classification (ISIC) – This classification will be used to categorise public entities according to the industry within which they operate.
- The North Atlantic Treaty Organisation Classification (NATO) – This classification was adopted before World War II as a defence supply chain classification system, and is now used by most defence departments to classify logistical items. Interfaces with this classification system are provided for in the chart, in line with existing interfaces used by the Department of Defence.
- Classifications of Functions of Government (COFOG) – This provides for a uniform classification of the internationally recognised functions of government.

Design principles

The new reporting tables have been designed in accordance with five main principles:

- Labelling must be in line with the Constitution.
- Labelling should be clear, user friendly and easily accessible both for the user and the clerk completing forms.
- Labelling should be transparent and serve to enhance accountability.
- Items should be grouped together so that they easily lend themselves to calculating relevant economic variables, for example, final consumption by government.
- Items should be displayed so that GFS tables can easily be extracted for making international comparisons.

Constitutional requirements

The South African Constitution gives a very specific meaning to the term *grant*, which is different from the interpretation of the same term used in the GFS. In the GFS, the term *grant* includes all funds flowing from one level of government to another level. However, in the South African context, the main flows of funds to provinces are not appropriated as *grants* but are identified as direct charges on the National Revenue Fund. It is therefore not possible to identify these flows as grants in the South African context, but rather to provide for an item, called *transfers*, that includes all these transactions.

Clarity and accessibility

The labelling of each item in the newly designed reporting table is clear and precise in order to make information easily accessible. Unambiguous terminology is used that can be easily understood by all users, including those who are not familiar with national accounts.

In the newly designed tables, cash accounting terminology is used. This is to ensure that labelling reflects the actual content of the various items. When accrual accounting is introduced, labelling will change accordingly.

Transparency and accountability

The improvement of transparency and accountability is a fundamental requirement of the Public Finance Management Act (PFMA). The new format provides additional expenditure information that in the past formed part of very general reporting items. For example, more detail is provided on transfers, indicating the amount of funds appropriated for but not directly spent by a department. More importantly, the new format clearly shows the beneficiary of such transfers.

Relevant economic variables

It is important to group items so that it is possible to calculate important economic variables from expenditure tables. For example, sales of current goods and services have a direct influence on the variable, *government final consumption* and thus on gross domestic product (GDP), whereas transfers have a direct influence on *government disposable income*, but not on GDP. It is therefore important to make items correspond to relevant variables, or at least to ensure that no main item contains more than one variable.

International comparison

The new format of the economic classification facilitates comparisons and adherence to international standards. Although it is based on GFS principles, the presentation format is adapted to South African circumstances. The South African Reserve Bank will provide the data in the exact structure and use the exact item labelling of the GFS. By using data from the core financial systems of government, South Africa is able to comply with the requirements of the Special Data Dissemination Standard (SDDS), set by the IMF.

The new economic format is also in line with international accounting requirements. In the development of the new format and the chart of accounts that supports the new format, IPSAS standards set by IFAC have been used as guiding principles for developing the new accounting framework. Consequently, both the new economic format and the new chart of accounts are fully IPSAS compliant.

Format of the new tables

Receipts

The aim of the receipts table is to distinguish clearly between receipts collected on behalf of the National Revenue Fund and other receipts generated from departmental activities and receipts in the form of transfers from abroad. The items, *sales of goods and services* and *fines, penalties and forfeits*, represent receipts generated by departmental activities and are directly under the control of the department. These receipts are important for policy analysis purposes, as they provide an indication of the department's ability to recover costs. The table provides for detailed line items providing more information on the type of goods and services sold by the department. For example, in a health department, detail will be included on hospital fees received.

Payments

One of the major improvements in the new economic format is the separation of all transfers from expenditure controlled directly by departments. In the past, capital expenditure included capital transfers. This led to ambiguity, as these numbers provided an incorrect picture of the contribution

to capital formation made by departments. Furthermore, for many transfers to institutions or agencies, it is impractical to separate current from capital transfers. The new format therefore proposes that capital transfers be included with other transfers and not as capital formation of the specific entity. Expenditure is divided into three broad categories, namely *current payments*, *transfers and subsidies* and *payments for capital assets*.

Current payments

This part of the table provides for funds directly spent by the department. Detail is provided on personnel-related expenditure in the item, *compensation of employees*. In this item there is a clear distinction between normal salary costs and government contributions to pension and provident funds. This is required for economic reporting purposes.

The item, *goods and services*, will in most instances be the second largest spending item for departments. The specific details of purchases of each department are provided, giving an indication of the four largest spending items by department. For example, in an education department schoolbooks could be listed, while in a health department medicines might be listed. This allows the classification to be adapted for the particular data needs of each department, thereby facilitating oversight and policy analysis.

The item, *interest and rent on land*, would for most departments be very small, but it is important to provide this as separate data fields for international economic reporting purposes. This item is of particular interest for the calculation of the government's contribution to South Africa's national income.

Transfers and subsidies

The second part of the payments table provides for funds that are transferred to other institutions, businesses and individuals, and therefore does not constitute final expenditure by the department. The item, *transfers*, is sub-divided into the various sectors receiving funding from government. This will provide clear information about the targeted recipients or beneficiaries of departmental spending.

There are some important improvements from the previous format. First, services procured from institutions, previously recorded as transfer payments, will in future not be recorded as *transfers* to the institutions, but as *goods and services*. Second, detail is also provided on *subsidies* to public corporations and private enterprises as these payments usually have a direct policy outcome, either by subsidising the price of goods and services or by influencing the level of production. An example is a subsidy for buses.

The difficulty of identifying capital transfers has led to the GFS and IPSAS recommending the presentation of capital transfers as part of the operating account. This is done by providing for a total category that includes both current and capital transfers. The new format is in line with this principle. In some instances it is possible to identify clearly a certain transfer as being of a capital nature. In such cases the information on capital transfers will be included in a note to the budget document of the department. When the distinction is not clear, the transfer is considered to be current. It should be noted that these capital transfers will still be included in the operating account, as these transactions do not contribute to capital formation by the department itself.

Payments for capital assets

In economic terms, it is important to identify capital expenditure as a separate item, because this shows government's contribution to capital formation in South Africa as well as the government's spending on infrastructure. For this reason the table distinguishes between assets of a fixed nature, such as buildings and other fixed structures, and movable assets. The asset categories are in line

with the GFS and IPSAS reporting requirements, and provide adequate details for departments to compile an asset register.

Standard chart of accounts

The standard chart of accounts consists of the coding of items used for classification, budgeting, recording and reporting of revenue and expenditure within the accounting system. It represents the detailed version of the new economic reporting format that will form the backbone of the financial accounting system.

The development of the new chart was a consultative process, with key stakeholders being included from the design and formulation stage. During the design phase of the project, the project team and stakeholders ensured that the new chart would fully support economic, accounting and statistical reporting requirements for the medium to long term.

The project to replace the chart of accounts of government with a new standardised chart has the following advantages for government:

- It contributes towards greater transparency for both reporting and comparative analysis purposes.
- It offers a basis for various methods of information analysis, because it complies with various classification systems.
- It facilitates a standardised process for transacting in all national and provincial departments, thereby improving the mobility of finance personnel between various departments.
- It facilitates the automated production of financial statements and other reporting information.
- It allows for meaningful consolidation at various levels, as it properly identifies all transactions between various levels of government.
- It maintains a ‘single version of truth’ for all reports, in that the various financial systems used by different national and provincial departments will have the same basis for data classification, ensuring consistency in the financial reports disseminated into the public domain.

Design standards and principles

The first logical step in designing the new standard chart of accounts was to ensure that the minimum acceptable standards for compliance with the accounting, economic and statistical principles were catered for. Care was taken to ensure that these different classification regimes were harmonised in the chart. Where harmonisation was not possible, the appropriate mappings were built into the chart in order to ensure compliance. This was completed at the outset and the chart will satisfy the requirements of all the different classification systems identified above.

The broad design principles used for the development of the new chart are listed below:

- The new chart has been developed in the spirit of good governance and practice required by the Constitution and PFMA. The South African context has been maintained as the guiding principle for the development of the chart; the needs of both users and capturers of information have been considered through frequent interaction and consultation.
- The chart conforms to existing generally recognised accounting standards currently being used by government, as well as any new accounting standards being developed for government.
- The reporting requirements of all the relevant stakeholders have been catered for in the proposed new chart.
- The new chart caters for both the existing modified cash basis of accounting and for the introduction of accrual accounting principles in future.

The chart caters for very specific information requirements of national and provincial departments. The aim is to provide better-quality information for policy-making and internal management purposes.

Summary tables

Table 2: Summary of expenditure outcomes and Medium Term Expenditure Estimates from 2000/01 to 2006/07 per vote

Table 3: Summary of expenditure outcomes and Medium Term Expenditure Estimates from 2000/01 to 2006/07 per economic classification

Table 4: Summary of amounts to be appropriated from the National Revenue Fund for 2004/05

Table 5a: Summary of conditional grants to provinces

Table 5b: Summary of conditional grants to local government (municipalities)

Table 6: Summary of training expenditure per Vote

Table 7: Summary of information and communication technology expenditure by Vote

Table 8: Summary of infrastructure spending by Vote

Table 2: Summary of expenditure outcomes and Medium Term Expenditure Estimates from 2000/01 to 2006/07 per Vote

Vote number and title	Expenditure outcome			Revised Estimate	Medium-term expenditure estimate		
	Audited	Audited	Preliminary outcome				
R thousand	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07
CENTRAL GOVERNMENT ADMINISTRATION							
1. The Presidency	91 353	101 153	138 790	151 031	173 236	188 922	203 113
2. Parliament	266 590	269 556	312 461	456 465	588 137	613 255	664 047
3. Foreign Affairs	1 435 222	1 994 609	2 339 401	2 328 579	2 260 102	2 485 614	2 689 290
4. Home Affairs	1 645 730	1 119 506	1 367 035	2 132 688	2 053 439	2 273 392	2 690 075
5. Provincial and Local Government	3 647 651	4 633 066	6 556 760	9 466 231	9 461 921	12 850 768	14 370 586
6. Public Works	3 569 856	3 705 202	4 202 187	4 651 985	4 651 985	5 143 847	5 512 059
FINANCIAL AND ADMINISTRATIVE SERVICES							
7. Government Communication and Information System	65 592	122 717	152 046	178 508	203 149	209 130	222 553
8. National Treasury	6 697 706	8 164 556	9 846 860	12 533 296	12 279 405	13 941 731	14 567 408
9. Public Enterprises	34 312	196 415	210 300	38 128	88 128	75 988	80 305
10. Public Service and Administration	84 747	99 113	137 766	174 667	169 972	126 626	148 726
11. Public Service Commission	42 856	52 742	57 428	64 215	64 215	73 081	78 050
12. SA Management Development Institute	18 624	22 795	30 740	42 261	42 261	40 887	37 447
13. Statistics South Africa	205 315	897 937	359 240	293 884	293 884	503 882	652 968
SOCIAL SERVICES							
14. Arts and Culture	399 149	442 841	592 810	928 174	926 174	1 141 578	1 202 436
15. Education	8 070 474	8 166 366	9 314 413	10 606 208	10 564 525	11 344 957	12 106 982
16. Health	6 154 906	6 223 921	7 059 188	7 845 075	7 695 750	8 787 865	9 626 237
17. Labour	731 727	1 396 844	1 283 026	1 054 138	1 054 138	1 191 733	1 289 476
18. Science and Technology	582 786	701 495	801 901	1 068 271	1 068 271	1 276 212	1 515 493
19. Social Development	472 046	2 327 982	639 424	2 123 198	2 100 233	4 548 410	7 848 326
20. Sport and Recreation South Africa	70 474	101 093	171 826	229 439	228 439	286 221	180 628
JUSTICE AND PROTECTION SERVICES							
21. Correctional Services	5 474 924	6 549 171	7 068 475	7 520 423	7 499 623	8 407 789	9 034 541
22. Defence	13 932 091	16 044 649	18 835 801	19 800 004	19 905 004	20 257 326	22 123 617
23. Independent Complaints Directorate	25 512	26 715	31 766	37 043	42 114	50 544 417	46 522
24. Justice and Constitutional Development	2 737 651	3 762 373	4 309 561	4 557 353	4 384 445	5 420 480	5 785 892
25. Safety and Security	15 597 445	17 670 455	19 713 543	21 967 926	21 967 926	24 505 656	26 838 390
ECONOMIC SERVICES AND INFRASTRUCTURE							
26. Agriculture	723 328	871 134	917 273	1 250 102	1 234 091	1 306 228	1 484 701
27. Communications	455 837	1 128 338	884 568	1 645 219	1 634 982	875 200	914 503
28. Environmental Affairs and Tourism	747 103	1 064 065	1 363 086	1 465 978	1 623 407	1 661 343	1 754 451
29. Housing	3 329 495	3 721 240	4 213 130	4 571 091	4 523 890	5 172 083	5 483 328
30. Land Affairs	770 074	976 156	1 077 196	1 654 997	1 654 997	1 788 152	2 179 530
31. Minerals and Energy	592 080	1 233 396	1 853 208	1 825 083	1 790 680	1 934 494	2 070 001
32. Trade and Industry	2 159 812	2 015 888	2 393 327	2 796 350	2 694 583	2 848 423	3 023 502
33. Transport	4 099 475	4 986 928	5 710 025	6 289 435	6 759 044	7 125 427	7 584 500
34. Water Affairs and Forestry	3 041 617	3 483 055	3 680 625	4 639 180	4 639 180	3 302 144	3 542 412
Sub-total	87 973 660	104 693 452	117 625 206	136 496 625	135 530 683	165 895 816	178 575 411

Table 2: Summary of expenditure outcomes and Medium Term Expenditure Estimates from 2000/01 to 2006/07 per Vote (continued)

Vote number and title	Expenditure outcome			Adjusted Appropriation	Revised Estimate	Medium-term expenditure estimate	
	Audited	Audited	Preliminary outcome				
R thousand	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07
Details of Direct charges on the National Revenue Fund							
State debt costs (National Treasury)	46 320 881	47 580 748	46 807 724	47 197 000	47 326 000	50 432 000	53 986 000
Provincial equitable share (National Treasury)	98 397 841	107 460 337	123 456 849	144 742 572	159 971 402	173 851 535	186 391 726
Skills levy and Seias (Labour)	901 676	2 541 016	3 259 460	3 600 000	3 700 000	4 300 000	4 500 000
Members remuneration (Parliament)	149 762	162 335	172 829	183 407	196 534	208 306	220 804
Judges salaries (Justice and Constitutional Development)	149 624	171 083	175 296	166 278	154 732	177 083	187 877
President and Deputy President salary (The Presidency)	1 356	1 573	1 684	1 785	1 785	1 882	1 993
Sub-total	233 894 800	262 610 344	291 499 048	332 387 667	331 639 179	365 369 926	398 631 527
Standing appropriations	39 210	294 004	30 021	46 000	46 000	34 000	22 000
Unallocated	-	-	-	-	-	1 000 000	2 000 000
Contingency reserve	-	-	-	-	-	2 500 000	4 000 000
Projected underspending	-	-	-	(70 491)	-	-	-
Totals	233 934 010	262 904 548	291 529 069	331 733 176	331 685 179	368 903 926	404 653 527
							439 057 523

Table 3: Summary of expenditure outcomes and Medium Term Expenditure Estimates from 2006/01 to 2006/07 per economic classification

R thousand	Expenditure outcome			Adjusted Appropriation	Revised Estimate	Medium-term expenditure estimate
	Audited	Audited	Preliminary outcome			
	2000/01	2001/02	2002/03			
Current payments						
Compensation of employees	28 850 371	31 054 536	35 344 967	39 378 439	39 045 751	43 179 549
- Salaries and wages	22 127 061	25 206 780	27 223 703	31 086 747	30 733 577	36 481 871
- Social contributions	6 423 310	6 747 756	7 521 264	8 291 592	8 312 174	9 832 281
Goods and services	12 104 263	15 143 875	17 125 755	19 174 303	19 093 827	21 268 321
- Interest and rent on land	46 352 617	47 611 863	46 841 591	47 232 531	47 361 531	50 467 150
- Interest	46 349 400	47 608 812	46 835 819	47 225 800	47 354 800	50 460 300
- Rent on land	3 217	3 051	5 772	6 731	6 731	6 350
Financial transactions related to policy execution	40 074	40 925	66 412	2 518	2 733	2 333
Unauthorised expenditure	-	-	-	-	-	-
Total current payments	87 347 325	94 751 199	99 378 725	105 787 791	105 503 642	114 917 353
Transfers and subsidies to:						
Provinces and municipalities	115 010 405	128 229 930	146 481 589	175 234 037	175 190 331	196 397 817
- Provinces	108 998 575	121 098 708	136 982 877	161 830 088	161 806 805	181 230 107
- Provincial Revenue Funds	108 898 575	121 098 708	136 924 677	161 534 088	161 510 805	181 129 807
- Provincial agencies and funds	-	-	58 200	296 000	296 000	100 300
Municipalities	6 111 830	7 131 222	9 498 712	13 403 949	13 383 526	15 167 710
- Municipalities	6 111 830	7 131 222	9 498 712	13 403 949	13 383 526	15 167 710
- Municipal agencies and funds	-	-	-	-	-	-
Departmental agencies and accounts	16 203 526	20 238 428	24 367 390	26 374 407	26 438 474	28 666 107
- Social security funds	29 453	630 891	344 983	28 442	28 442	30 540
- Departmental agencies (non-business entities)	16 174 073	19 607 537	24 022 407	26 345 365	26 410 032	28 635 367
Universities and technikons	6 634 715	7 091 564	7 528 529	8 390 227	8 390 227	9 306 310
Foreign governments and international organisations	407 371	333 396	698 596	886 283	841 283	706 590
Public corporations and private enterprises	4 141 553	5 738 963	6 263 380	7 427 395	7 382 417	7 125 000
- Public corporations	2 214 039	3 481 219	3 924 656	4 705 063	4 705 063	4 132 163
- Subsidies on production	1 979 445	3 284 408	3 702 985	4 400 292	4 400 292	3 843 530
- Other transfers	234 594	196 871	221 671	304 771	304 771	288 633
Private enterprises	1 927 514	2 257 684	2 338 724	2 722 332	2 677 354	2 992 837
- Subsidies on production	1 796 130	2 101 594	2 289 610	2 536 103	2 534 125	2 694 733
- Other transfers	131 384	156 990	49 114	186 229	143 229	298 104
Non-profit institutions	170 800	201 146	341 086	374 102	374 102	329 775
Households	1 492 715	2 042 582	2 378 486	3 290 194	3 068 194	2 746 399
- Social benefits	724 550	1 037 140	1 025 058	1 525 811	1 312 811	1 282 219
- Other transfers to households	768 165	1 005 442	1 353 428	1 764 383	1 755 383	1 953 610
Total transfers and subsidies	144 061 085	163 876 009	188 059 056	221 976 845	245 278 398	270 026 627
						290 069 249

Table 3: Summary of expenditure outcomes and Medium Term Expenditure Estimates from 2000/01 to 2006/07 per economic classification (continued)

	Expenditure outcome			Revised Estimate	Medium-term expenditure estimate		
	Audited	Audited	Preliminary outcome				
	2000/01	2001/02	2002/03				
R thousand	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07
Payments on capital assets							
Buildings and other fixed structures							
- Buildings	1 247 920	2 344 921	2 543 370	2 937 959	2 823 766	3 006 752	3 363 496
- Other fixed structures	704 480	1 441 414	1 744 075	2 046 008	1 931 815	2 196 205	2 368 930
Machinery and equipment							
- Transport equipment	543 440	903 507	799 295	891 951	891 951	810 547	994 566
- Other machinery and equipment	1 175 108	1 600 156	1 482 630	1 657 695	1 505 919	1 984 931	2 118 228
Cultivated assets							
Software and other intangible assets	420 533	563 372	592 275	678 708	725 259	756 072	830 748
Land and subsoil assets	754 575	1 036 783	890 355	978 987	870 660	1 228 859	1 287 480
Total payments on capital assets	90	2	28	-	-	-	-
Software and other intangible assets	26 569	38 206	18 107	26 319	29 566	180 576	235 405
Land and subsoil assets	36 703	52	17 132	1 258	1 258	1 316	1 606
Total	2 486 390	3 983 536	4 061 267	4 623 231	4 450 509	5 173 575	5 718 735
Total	233 994 800	262 610 544	291 499 048	332 387 667	331 639 179	365 369 926	398 631 527
Standing appropriations	39 210	294 004	30 021	46 000	46 000	34 000	22 000
Unallocated	-	-	-	-	-	1 000 000	2 000 000
Contingency reserve	-	-	-	-	-	2 500 000	4 000 000
Projected underspending	-	-	-	(700 491)	-	-	-
Totals	233 934 010	262 904 548	291 529 069	331 635 176	331 635 179	368 903 926	404 653 527
							439 057 523

Table 4: Summary of amounts to be appropriated from the National Revenue Fund for 2004/05

Vote number and title	Aappropriated (including statutory amounts)	Current payments	Transfers and subsidies	Payments on capital assets	To be appropriated	Increase/ (Decrease)
R thousand	2003/04			2004/05		
CENTRAL GOVERNMENT ADMINISTRATION						
1. The Presidency	151 572	154 066	15 584	5 468	175 118	23 546
2. Parliament	627 922	672 864	78 371	33 436	784 671	156 749
3. Foreign Affairs	2 243 555	2 091 198	233 179	161 437	2 485 814	242 259
4. Home Affairs	1 971 033	1 081 684	512 076	679 732	2 273 492	302 439
5. Provincial and Local Government	9 399 001	222 168	12 623 193	5 407	12 850 768	3 451 767
6. Public Works	4 466 700	3 300 813	844 434	674 676	4 819 923	353 223
FINANCIAL AND ADMINISTRATIVE SERVICES						
7. Government Communication and Information System	176 457	126 198	73 071	3 880	203 149	26 692
8. National Treasury	205 144 337	52 606 158	171 726 958	12 017	224 345 133	19 200 796
9. Public Enterprises	60 255	67 385	7 051	1 052	75 988	15 783
10. Public Service and Administration	157 655	125 008	312	1 306	126 626	(31 039)
11. Public Service Commission	64 215	72 318	221	542	73 081	8 866
12. SA Management Development Institute	42 261	29 978	10 104	805	40 887	(1 374)
13. Statistics South Africa	293 200	477 881	720	25 281	503 882	210 682
SOCIAL SERVICES						
14. Arts and Culture	899 551	191 681	946 200	3 697	1 141 578	242 027
15. Education	10 594 480	443 333	10 836 351	5 273	11 344 987	750 977
16. Health	7 674 900	698 402	8 053 356	36 107	8 787 885	1 112 965
17. Labour	4 891 039	798 701	4 624 691	68 341	5 491 733	600 644
18. Science and Technology	1 061 001	109 257	1 165 962	1 015	1 276 212	215 211
19. Social Development	1 952 532	305 847	4 239 147	3 416	4 548 410	2 595 908
20. Sport and Recreation South Africa	225 752	56 612	227 281	2 328	286 221	60 459
JUSTICE AND PROTECTION SERVICES						
21. Correctional Services	7 677 021	7 116 818	35 659	1 255 312	8 407 789	730 768
22. Defence	20 050 078	11 957 772	8 232 641	66 913	20 257 326	207 248
23. Independent Complaints Directorate	36 833	41 055	89	970	42 114	5 281
24. Justice and Constitutional Development	4 714 139	4 186 719	616 907	427 874	5 231 500	517 361
25. Safety and Security	21 884 466	22 982 339	393 729	1 133 588	24 509 656	2 625 190
ECONOMIC SERVICES AND INFRASTRUCTURE						
26. Agriculture	1 072 199	678 407	594 600	33 221	1 306 228	234 029
27. Communications	842 515	202 463	647 224	25 513	875 200	32 685
28. Environmental Affairs and Tourism	1 409 702	370 971	1 207 891	44 545	1 623 407	213 645
29. Housing	4 778 836	1 968 847	4 649 140	2 954	4 848 941	70 105
30. Land Affairs	1 639 110	670 126	1 086 327	31 699	1 788 152	149 042
31. Minerals and Energy	1 807 814	398 690	1 530 414	5 390	1 934 494	126 680
32. Trade and Industry	2 674 981	639 161	2 195 593	13 669	2 848 423	173 442
33. Transport	6 158 709	498 849	6 238 762	21 433	6 759 044	600 335
34. Water Affairs and Forestry	4 086 533	1 345 106	1 571 760	385 278	3 302 144	(784 399)
Totals	330 930 444	114 917 553	245 278 998	5 173 575	365 369 926	34 439 512

Table 5a: Summary of conditional grants to provinces

Vote number and title	Expenditure outcome						Revised Estimate	Medium-term expenditure estimate
	Audited		Preliminary outcome		Adjusted Appropriation	Appropriation		
	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06		
R thousand								
CENTRAL GOVERNMENT ADMINISTRATION								
5. Provincial and Local Government	150 000	162 500	293 131	297 960	297 960	261 192	43 558	43 171
FINANCIAL AND ADMINISTRATIVE SERVICES	970 000	1 824 000	1 950 000	2 534 488	2 534 488	3 348 362	3 730 773	4 118 119
8. National Treasury								
SOCIAL SERVICES	743 499	809 416	936 100	1 165 655	1 143 972	960 779	1 048 444	1 242 507
15. Education	5 517 941	5 471 773	6 299 623	6 711 257	6 711 257	7 654 655	8 485 835	9 228 190
16. Health	54 793	20 19 973	58 300	1 653 917	1 653 917	4 108 180	7 362 391	9 774 134
19. Social Development	-	-	-	-	-	9 000	24 000	39 000
20. Sport and Recreation South Africa								
ECONOMIC SERVICES AND INFRASTRUCTURE								
26. Agriculture	17 971	28 376	24 000	38 000	36 400	227 100	290 000	344 500
29. Housing	3 046 530	3 322 333	3 906 674	4 355 239	4 355 239	4 589 137	4 867 876	5 159 948
Total	10 500 734	13 638 371	13 467 828	16 756 516	16 733 233	21 158 405	25 852 877	29 949 569

Table 5b: Summary of conditional grants to local government (municipalities)

Vote number and title	Expenditure outcome			Adjusted Appropriation	Revised Estimate	Medium-term expenditure estimate	
	Audited	Audited	Preliminary outcome				
R thousand	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07
CENTRAL GOVERNMENT ADMINISTRATION							
5. Provincial and Local Government	929 009	1 159 699	1 907 143	2 561 246	4 628 186	5 392 602	6 187 058
6. Public Works	374 000	357 129	259 820	262 357	262 357	-	-
FINANCIAL AND ADMINISTRATIVE SERVICES							
8. National Treasury	275 000	290 250	305 230	749 830	749 830	540 898	548 657
20 Sport and Recreation South Africa	-	36 104	83 780	123 432	123 432	132 270	-
30 Land Affairs	6 254	-	-	-	-	-	-
31 Minerals and Energy	-	-	224 763	248 246	229 924	247 577	258 000
33 Transport	22 109	38 211	39 744	9 100	9 100	-	-
34 Water Affairs and Forestry	1 515 060	1 454 213	1 698 786	2 103 287	2 103 287	1 018 613	1 073 113
Total	3 121 432	3 335 606	4 519 266	6 057 498	6 039 176	6 567 544	7 726 215

Table 6: Summary of training expenditure per Vote

Vote number and title	Expenditure outcome						Adjusted appropriation	Medium-term expenditure estimate
	Audited	Audited	Preliminary outcome	Preliminary outcome	2003/04	2004/05		
R thousand	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	
CENTRAL GOVERNMENT ADMINISTRATION								
1. The Presidency	478	457	532	770	886	101	1 092	
2. Parliament	262	477	500	1 661	1 799	1 920	2 035	
3. Foreign Affairs	7 802	9 710	14 920	22 766	24 456	26 911	28 525	
4. Home Affairs	3 904	4 667	5 492	9 828	11 445	13 238	25 147	
5. Provincial and Local Government	564	645	928	2 523	2 546	2 577	2 869	
6. Public Works	-	-	11 727	12 688	13 356	13 356	14 158	
FINANCIAL AND ADMINISTRATIVE SERVICES								
7. Government Communication and Information System	377	685	1 504	1 722	1 894	2 084	2 292	
8. National Treasury	2 547	4 458	5 851	6 417	6 497	6 777	7 097	
9. Public Enterprises	1 150	2 120	1 965	1 662	1 950	2 045	2 124	
10. Public Service and Administration	909	1 489	866	1 060	1 547	1 713	1 938	
11. Public Service Commission	626	600	615	911	966	956	956	
12. SA Management Development Institute	132	265	141	150	161	177	189	
13. Statistics South Africa	1 423	3 866	3 699	3 968	6 581	6 947	8 289	
SOCIAL SERVICES								
14. Arts and Culture	355	552	624	638	670	690	750	
15. Education	-	-	-	-	-	-	-	
16. Health	718	1 813	3 551	1 916	2 069	2 192	2 312	
17. Labour	5 627	7 357	6 899	7 181	14 456	18 79	8 123	
18. Science and Technology	45	130	200	300	1 346	1 402	1 519	
19. Social Development	406	443	565	686	985	964	1 021	
20. Sport and Recreation South Africa	184	306	189	179	240	231	241	
JUSTICE AND PROTECTION SERVICES								
21. Correctional Services	41 999	53 467	52 066	72 691	71 260	77 132	83 843	
22. Defence	41 064	65 524	47 340	63 259	95 881	117 096	127 385	
23. Independent Complaints Directorate	93	403	350	378	401	423	448	
24. Justice and Constitutional Development	30 660	34 577	31 398	54 233	59 676	63 625	67 639	
25. Safety and Security	273 798	332 049	350 757	369 101	398 369	431 832	454 719	
ECONOMIC SERVICES AND INFRASTRUCTURE								
26. Agriculture	2 301	3 294	2 979	8 741	26 718	28 288	30 369	
27. Communications	3 515	4 018	3 882	4 770	4 985	5 234	5 501	
28. Environmental Affairs and Tourism	1 177	1 211	1 030	1 083	1 165	1 249	1 322	
29. Housing	517	160	2 392	1 982	2 309	2 421	2 537	
30. Land Affairs	3 627	4 718	5 842	7 103	7 480	7 869	8 034	
31. Minerals and Energy	2 467	3 750	3 783	3 982	4 328	4 534	-	
32. Trade and Industry	5 089	8 310	3 078	3 032	22 555	23 908	25 344	
33. Transport	754	809	3 451	3 011	2 864	3 036	2 900	
34. Water Affairs and Forestry	19 300	19 701	35 583	38 272	32 942	34 917	37 012	
Total	4 538 70	5 720 31	604 698	708 64	324 783	893 724	957 750	

Table 7: Summary of information and communications technology expenditure per Vote

Vote number and title	Expenditure outcome			Adjusted appropriation		Medium-term expenditure estimate	
	2000/01	Audited	Audited	2003/04	2004/05	2005/06	2006/07
CENTRAL GOVERNMENT ADMINISTRATION							
1. The Presidency	-	1 900	5 140	5 907	5 200	5 000	5 000
2. Parliament	-	1 192	1 456	6 519	7 061	7 535	7 987
3. Foreign Affairs	-	22 855	40 171	59 000	74 804	88 631	86 850
4. Home Affairs	-	316 920	385 447	536 019	478 491	496 390	526 174
5. Provincial and Local Government	4 120	4 488	3 926	4 714	4 862	5 519	5 835
6. Public Works	-	-	8 333	75 200	37 000	37 000	37 000
FINANCIAL AND ADMINISTRATIVE SERVICES							
7. Government Communication and Information System	-	4 706	10 317	8 183	8 614	9 046	9 499
8. National Treasury	45 039	293 260	308 145	86 282	75 561	73 009	79 198
9. Public Enterprises	-	1 949	1 971	1 345	1 497	1 587	1 683
10. Public Service and Administration	1 175	2 863	1 371	1 212	1 138	3 118	3 413
11. Public Service Commission	-	498	225	238	213	357	378
12. SA Management Development Institute	438	1 655	1 627	1 953	1 993	2 020	2 141
13. Statistics South Africa	41 975	57 139	31 672	24 581	44 962	70 348	100 044
SOCIAL SERVICES							
14. Arts and Culture	-	2 171	2 344	2 413	3 697	4 123	4 370
15. Education	-	-	11 581	11 639	12 923	11 183	12 008
16. Health	-	2 070	2 103	4 809	3 885	3 914	2 608
17. Labour	-	-	-	-	-	-	-
18. Science and Technology	-	-	-	-	-	-	-
19. Social Development	-	16 996	18 469	18 610	28 788	39 023	44 408
20. Sport and Recreation South Africa	-	423	361	535	2 854	2 908	3 060
JUSTICE AND PROTECTION SERVICES							
21. Correctional Services	118 673	111 474	75 820	114 828	118 857	130 529	144 394
22. Defence	506 608	477 472	580 751	481 649	383 641	417 006	437 569
23. Independent Complaints Directorate	-	571	795	3 574	3 371	3 089	3 274
24. Justice and Constitutional Development	91 826	287 039	151 430	122 123	137 396	134 873	138 744
25. Safety and Security	428 635	525 608	533 213	598 880	723 681	761 331	802 656
ECONOMIC SERVICES AND INFRASTRUCTURE							
26. Agriculture	-	27 441	24 488	28 531	26 328	28 285	30 116
27. Communications	-	15 636	11 038	3 039	3 185	7 541	7 993
28. Environmental Affairs and Tourism	-	4 391	9 761	15 539	15 868	16 711	17 683
29. Housing	-	39 834	18 826	21 409	23 238	25 558	28 381
30. Land Affairs	-	45 303	33 532	40 314	39 022	41 707	44 210
31. Minerals and Energy	-	6 102	9 408	20 960	10 491	11 242	11 809
32. Trade and Industry	-	22 760	18 150	19 680	18 918	-	-
33. Transport	1 170	3 702	2 345	1 580	2 207	1 327	1 290
34. Water Affairs and Forestry	-	83 488	107 073	113 204	115 130	121 989	129 310
Total	1 239 659	2 381 936	2 411 889	2 434 959	2 414 876	2 580 817	2 729 085

Table 8: Summary of infrastructure spending per Vote

Vote number and title	Expenditure outcome			Medium-term expenditure estimate			
	2000/01	2001/02	2002/03	Adjusted appropriation	2004/05	2005/06	2006/07
R thousand	2003/04	2003/04	2003/04	2004/05	2005/06	2006/07	
CENTRAL GOVERNMENT ADMINISTRATION							
3. Foreign Affairs	47 443	48 380	87 700	53 155	65 184	107 232	103 606
4. Home Affairs	48 110	35 571	19 542	48 573	56 689	71 776	104 913
5. Provincial and Local Government	931 559	1 082 946	1 781 332	2 410 253	4 445 943	5 192 603	5 987 059
6. Public Works	584 525	711 310	634 858	932 118	732 781	770 328	412 056
FINANCIAL AND ADMINISTRATIVE SERVICES							
8. National Treasury	895 000	1 422 297	1 984 920	2 558 452	3 348 362	3 730 773	4 118 119
SOCIAL SERVICES							
14. Arts and Culture	28 695	30 551	71 813	143 488	175 740	209 281	220 570
15. Education	-	914	12 822	64 000	-	-	-
16. Health	866 191	689 440	756 880	833 760	945 792	1 058 223	1 212 928
17 Labour	-	3 067	25 809	38 098	33 044	12 153	3 777
20 Sport and Recreation South Africa	-	36 104	83 780	123 432	132 270	-	-
JUSTICE AND PROTECTION SERVICES							
21 Correctional Services	237 658	710 554	676 213	700 485	914 162	982 950	1 007 510
22 Defence	32 258	70 826	55 026	57 578	66 913	70 203	74 065
23 Independent Complaints Directorate	-	-	-	-	-	-	-
24 Justice and Constitutional Development	112 475	197 128	271 138	229 739	243 523	258 34	273 622
25 Safety and Security	95 332	195 678	256 840	311 503	345 903	380 657	398 185
ECONOMIC SERVICES AND INFRASTRUCTURE							
26 Agriculture	22 561	24 817	35 736	41 696	67 776	66 353	62 270
27 Communications	4 350	-	36 710	13 005	20 000	21 000	22 472
28 Environmental Affairs and Tourism	-	157 000	187 000	233 500	184 500	118 802	138 283
29 Housing	2 997 680	3 225 958	3 800 674	4 246 239	4 475 597	4 745 404	5 030 128
30 Land Affairs	1 874	3 280	16 731	14 801	15 222	16 135	17 103
31 Minerals and Energy	-	579 000	964 276	1 039 600	1 067 406	1 126 269	1 195 886
32 Trade and Industry	-	-	58 200	296 000	220 000	233 200	247 192
33 Transport	267 487	934 140	1 144 116	1 164 227	1 203 300	1 282 798	1 372 016
34 Water Affairs and Forestry	502 581	469 985	1 040 612	946 064	1 028 380	840 865	462 135
Total	7 675 779	10 628 946	14 002 728	16 499 766	19 786 487	21 295 39	22 463 895

Amounts include Infrastructure programmes or large infrastructure projects over R20 million, small infrastructure projects, transfer of funds for infrastructure, fixed installations transferred to households and maintenance on infrastructure. Details are provided in the annexure to each Vote.